

**STATE OF IDAHO  
OUTFITTERS AND GUIDES LICENSING BOARD  
SPECIAL BOARD MEETING**

**MINUTES**

**January 9 – 10, 2003**

**(KEY: MSC = MOTION MADE, SECOND, CARRIED)  
(MSF = MOTION MADE, SECOND, FAILED)**

THE SPECIAL MEETING OF THE IDAHO OUTFITTERS AND GUIDES LICENSING BOARD WAS CALLED TO ORDER AT 8:30 AM, THURSDAY, JANUARY 9, 2003 IN THE BOARDROOM, 1365 NORTH ORCHARD, ROOM 172, BOISE, IDAHO. BOARD CHAIRMAN WAYNE HUNSUCKER, VICE CHAIRMAN SCOTT FARR AND MEMBERS RAY LYON, BILL BERNT, AND WILL JUDGE WERE IN ATTENDANCE. ALSO PRESENT WERE EXECUTIVE DIRECTOR JAKE HOWARD AND DIVISION OF HUMAN RESOURCES REPRESENTATIVE, ANDY COVER.

**Personnel Interviews:** January 9, 2003 – The Board performed interviews of applicants for the Enforcement/Education Supervisor position.

*Meeting recessed at 6:00 pm and reconvened at 8:30 am with all members present. Also present were Executive Director Jake Howard, Department of Human Resources Representative Andy Cover, and Secretary Kim Wallett.*

Chairman Hunsucker called the meeting to order and stated that this meeting was to discuss general items and planning for the next six months of agendas and board meetings and to prioritize items to be handled at those meetings. He also stated that this was a general planning session with many different topics.

The Board directed Director Howard to get in touch with Jeff Black and BJ Snooks to explore their resumes and references. Then contact the members of the Board with his findings.

**CLEARWATER ELK SUMMIT**

Senator Crapo instigated this summit. Some of the board members and Director Howard are planning to attend at the end of the month. This summit is to discuss the declining elk population in the Clearwater Region. The members that are attending requested some direction for responses if called upon at the summit. Chairman Hunsucker feels that the Board should have no problem supporting predator control while at the same time being careful about supporting/not supporting wolf hunting specifically. The Licensing Board would be willing to consider outfitter free zones provided that substantive biological concerns and sociological concerns available and can be documented. Chairman Hunsucker feels that the general comment provided by the Board should be:

“We (the Board) support increased outfitter participation in predator activities and to help in that respect, we will look at overlapping license agreements with outfitters in different units and areas, and see if we can assist the agencies to balance the predator/prey population. As a general rule, the Board does not support non-outfitted zones unless there is substantive biological and sociological evidence to back up a reasoning why an outfitter shouldn’t be in those areas. This is because our charge is to license outfitters that will provide for the Health, Safety and Welfare of the general public and provide recreational opportunities in the State of Idaho for those people. The primary emphasis should be on safety and that everybody is provided equal opportunity to access these areas without locking out the outfitted public.”

Director Howard stated that the primary revenue source for some outfitters is elk hunting and that it would be beneficial to point this out at the Elk Summit. Chairman Hunsucker also stated that it the summit should be reminded that the Board has been a leader and taken great strides with regard to the allocation process

### **Grant Simonds & Brad Hoaglund Pending Rules and Legislation**

Director Howard informed the Board that he had discussed with Mr. Simonds and Mr. Hoaglund removing a portion of the rule with regard to first aid cards. Director Howard asked Mr. Hoaglund to explain what the options were regarding the rules; either remove the rule or modify language; however, a modification is not done on a regular basis. Director Howard suggested the following rule changes

- Rule 003.02 – Return to original language; remove text “at all times while guiding”.
- Rule 004.01 – Return to original language; remove text “and a valid first aid card while guiding and in immediate possession”; and also remove “and produced upon request before commencing outfitting”.
- Rule 034.01 – Leave changes as is.

These rules will be heard by the full house committee, go to the floor of the House and then will be heard by a subcommittee in the Senate before going to the full committee, and ultimately to the Senate floor. Mr. Simonds asked that someone provide some guidance as to the words “Temporary, Pending, etc.” and their meaning. There is a pamphlet that the legislature has and Mr. Hoaglund will provide that to the Board and the IOGA. Mr. Hoaglund also stated that there could be a meeting at a later time to further review this. Director Howard needs to visit with Laird Noh to re-confirm Board Members Farr and Bernt Lyon in the Legislature. MSC (WJ – MOTION, SF – SECONDED) ACCEPT THE RULES AS PRESENTED TO THE LEGISLATURE WITH THE FOLLOWING CHANGES. THE CHANGES IN RULES 003.02 AND 004.01 WILL BE WITHDRAWN. RULE 034.01 WILL REMAIN IN THE PACKAGE, WITH THE EXCEPTION OF A LANGUAGE CHANGE TO REFLECT CHANGING “AN AFFIDAVIT” TO “A CERTIFICATION”. THIS ALSO NEEDS TO BE PUT TOGETHER SO THAT BOARD MEMBER LYON CAN PRESENT IT TO THE IDFG COMMISSION.

**Executive Session:** In accordance with the provisions of Sec. 67-2345, Idaho Code, MSC (MOTION BY FARR; SECONDED BY LYON – HUNSUCKER, BERNT, JUDGE - YEA) TO MOVE INTO EXECUTIVE SESSION AT 11:00 AM TO DISCUSS PERSONNEL MATTERS. ALSO PRESENT WAS ANDY COVER, DEPARTMENT OF HUMAN RESOURCES. MSC (MOTION BY JUDGE, SECONDED BY LYON – HUNSUCKER, FARR, BERNT – YEA) AT 12:30 PM TO COME OUT OF EXECUTIVE SESSION WITH NO DECISIONS MADE.

*Recessed for lunch @ 12:30 pm. Reconvened at 1:30 pm with all members present. Also present were Executive Director Jake Howard, IOGA President Grant Simonds, and Secretary Kim Wallett.*

**Board Meeting Schedule:** The Board discussed the schedule of board meetings; as per the rulebook and the length of time that meeting should be held. It was discussed that the February board meeting will be moved to the third week of February and also limit set future board meetings to for three days with the flexibility to add days if necessary.

#### **Work Items**

**SA7 A, B, & C** – Currently there are 26 floatboat and 12 powerboat positions on SN7B. Of that 21 floatboat are filled and 9 powerboat are filled. These others have not been filled due to a request by LuVerne Grussing, BLM, to limit the amount of outfitters allowed permits on this section of the river. Another concern is that Department of Transportation is going to put a new bridge over the Salmon and widen the road, which will close the road in that area and may have an adverse affect on the businesses in the area. Chairman Hunsucker requested that the board review a map including names and amounts of outfitters on SA7 A, B, & C at the meeting in February. Non-use needs to be looked at when reviewing this area in more detail. The reduction of outfitters would be based on the use reports turned into the IOGLB and the BLM.

**Direction for Director Howard** – Invite Mr. Grussing to the February meeting to discuss situation pending decision at the April Board meeting. Write a letter to the outfitters regarding decision being made at April Board meeting. **Laura Bagley** – The Board discussed Ms. Bagley's petition regarding SA7C. Currently, the BLM and the Board allow 3 licenses on that section of river. These are filled and based on BLM management plan; there is no intent to open up SN7C to new permits and/or licenses. Director Howard agreed to write Ms. Bagley in this regard.

#### **Priorities**

The Board discussed the priorities of items that need to be dealt with for the upcoming board meetings as per the list that Director Howard provided.

**Policy Development:** The Board discussed the development of policy and Director Howard suggested that all members of the Board prepare draft policy. Once he receives these, he will

discuss with the Board member proposing it, he will have it formatted and then provide it for the full Board's review.

**Office Reorganization:** Director Howard discussed the current organization structure related to staff's ability to maintain efficient and effective operation. Director Howard was asked to prepare an assessment of office operations with the intent of a reorganization of the office and duties of staff. In this reorganization, the Board asked Director Howard to provide a recommendation or the development of an office manager who could take some of the brunt of day-to-day operation and office staff supervision for the Executive Director. The Board believes the Executive Director must be free to spend time on planning, problem solving and new projects. The Board asked the assessment be completed no later than August.

*With no other business to come before the Board, the meeting adjourned at 5:30 pm.*

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WAYNE HUNSUCKER, CHAIRMAN

ATTEST:

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JAKE HOWARD, EXECUTIVE DIRECTOR